118th CONGRESS 1st Session



To require a United States security strategy for the Western Hemisphere, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

Mr. RUBIO introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

## A BILL

To require a United States security strategy for the Western Hemisphere, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Western Hemisphere

5 Security Strategy Act of 2023".

### 6 SEC. 2. SENSE OF CONGRESS.

7 It is the sense of Congress that—

8 (1) the security, stability, prosperity, and state
9 of democratic governance in the countries of the
10 Western Hemisphere are vital to the national inter-

1	ests of the United States and to the national inter-
2	ests of such countries;
3	(2) the harmful and malign influence in Latin
4	America and the Caribbean of the Government of
5	the People's Republic of China, the Government of
6	the Russian Federation, and the Government of the
7	Islamic Republic of Iran poses risks to—
8	(A) the people and countries of the West-
9	ern Hemisphere; and
10	(B) the national interests of the United
11	States;
12	(3) the United States should expand its engage-
13	ment in the Western Hemisphere by—
14	(A) strengthening its alliances and part-
15	nerships with countries in the Western Hemi-
16	sphere;
17	(B) fostering security cooperation among
18	countries in the Western Hemisphere to facili-
19	tate trade, investment, training, and humani-
20	tarian assistance in the near and long term;
21	and
22	(C) working with security and law enforce-
23	ment agencies in the Western Hemisphere—
24	(i) to address the shared challenges
25	of—

	6
1	(I) narcotics trafficking, includ-
2	ing the trafficking of fentanyl, the il-
3	licit use of which is now the leading
4	cause of death among adults in the
5	United States between the ages of 18
6	and 45 years;
7	(II) human trafficking;
8	(III) other forms of illicit traf-
9	ficking;
10	(IV) transnational criminal orga-
11	nizations; and
12	(V) cybersecurity; and
13	(ii) to support the rule of law, democ-
14	racy, and human rights in the region;
15	(4) the United States should maintain credible
16	security capabilities dedicated to Latin America and
17	the Caribbean—
18	(A) to build partner country capacity;
19	(B) to support the delivery of humani-
20	tarian assistance and disaster relief;
21	(C) to deter acts of aggression; and
22	(D) to respond, if necessary, to regional
23	threats and threats to the national security of
24	the United States; and

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1 (5) the Department of State and the Depart-2 ment of Defense should continue to commit addi-3 tional assets and increase investments in the West-4 ern Hemisphere so as to maintain robust United 5 States security partnerships with countries in the re-6 gion. 7 SEC. 3. SECURITY STRATEGY FOR THE WESTERN HEMI-8 SPHERE. 9 (a) IN GENERAL.—Not later than 180 days after the 10 date of the enactment of this Act, the Secretary of State and the Secretary of Defense shall jointly submit to the 11 12 appropriate committees of Congress a multi-year strategy, 13 to be known as the "Western Hemisphere Security Strategy"— 14 15 (1) to enhance diplomatic engagement and se-16 curity assistance and cooperation; 17 (2) to promote regional security and stability; 18 and 19 (3) to advance United States strategic interests 20 in the Western Hemisphere. 21 (b) ELEMENTS.—The strategy required by subsection 22 (a) shall include the following: 23 (1) A proposal for increasing and improving

United States bilateral and multilateral security as-

1	sistance and cooperation in Latin America and the
2	Caribbean.
3	(2) Activities to build the defense and security
4	capacity of partner countries in Latin America and
5	the Caribbean so as enable such countries to defend
6	themselves against conventional and unconventional
7	threats, including cyberattacks.
8	(3) Activities to counter—
9	(A) malign influence by state actors;
10	(B) transnational criminal organizations
11	with connections to—
12	(i) illicit trafficking of gold, narcotics,
13	and weapons;
14	(ii) human trafficking and smuggling;
15	and
16	(iii) terrorism; and
17	(C) corruption and kleptocracy in govern-
18	ments of countries in the Western Hemisphere.
19	(4) Efforts to disrupt, degrade, and counter
20	transnational illicit trafficking, with an emphasis on
21	illicit narcotics and precursor chemicals that produce
22	illicit narcotics.
23	(5) Activities to increase transparency in, and
24	support for, strong and accountable defense, secu-
25	rity, and law enforcement institutions through insti-

tutional capacity-building efforts, including efforts to
 ensure respect for human rights and direction and
 oversight by civilian authorities.

(6) Programs and initiatives to enhance public 4 5 diplomacy and engagement with the people of the 6 Western Hemisphere for the purpose of dem-7 onstrating that the security of their countries is en-8 hanced to a greater extent if their countries are 9 aligned with the United States and democratic val-10 ues rather than with authoritarian countries such as 11 the People's Republic of China, the Russian Federa-12 tion, and the Islamic Republic of Iran.

13 (7) Efforts to expand bilateral and multi14 national military training exercises with partner
15 countries in the Western Hemisphere.

16 (8) Humanitarian assistance and disaster relief
17 initiatives to support partner countries by promoting
18 the development and growth of responsive institu19 tions through activities such as—

20 (A) the provision of appropriate equip-21 ment, training, and logistical support;

(B) transportation of humanitarian sup-plies or personnel of foreign security forces;

24 (C) making available, preparing, and25 transferring on-hand nonlethal supplies, and

1	providing training on the use of such supplies,
2	for humanitarian or health purposes to respond
3	to unforeseen emergencies;
4	(D) the provision of Department of State
5	humanitarian demining assistance; and
6	(E) conducting medical support operations
7	and medical humanitarian missions, such as
8	hospital ship deployments and base-operating
9	services, to the extent required by the oper-
10	ation.
11	(9) Continued support for the women, peace,
12	and security initiatives of the Department of State
13	to support the capacity of partner countries in the
14	Western Hemisphere—
15	(A) to ensure—
16	(i) the safety and security of women
17	and girls; and
18	(ii) that the rights of women and girls
19	are protected;
20	(B) to promote the meaningful participa-
21	tion of women in the defense and security sec-
22	tors; and
23	(C) that the United States promotes the
24	meaningful participation of women in mediation
25	and negotiation processes seeking to prevent,

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1	mitigate, or resolve violent conflict, in accord-
2	ance with the Women, Peace, and Security Act
3	of 2017 (Public Law 115–68; 131 Stat. 1202).
4	(10) Professional military education initiatives,
5	such as the Department of State's International
6	Military and Education Training program.
7	(11) A detailed assessment of the resources re-
8	quired to carry out such strategy and a plan to be
9	executed not later than fiscal year 2024.
10	(c) Implementation.—
11	(1) IN GENERAL.—Not later than 180 days
12	after the date on which the Western Hemisphere Se-
13	curity Strategy is submitted under subsection (a),
14	the Secretary of State and the Secretary of Defense
15	shall commence implementation of the strategy.
16	(2) BRIEFING.—Not later than 1 year after the
17	date on which the implementation of the Western
18	Hemisphere Security Strategy commences, and an-
19	nually thereafter, the Secretary of State and the
20	Secretary of Defense shall jointly provide a briefing
21	to the appropriate committees of Congress on the
22	implementation of the strategy.
23	(3) TERMINATION.—The authority under this
24	section shall terminate on the date that is three
25	years after the date of the enactment of this Act.

(d) APPROPRIATE COMMITTEES OF CONGRESS DE FINED.—In this section, the term "appropriate commit tees of Congress" means—

4 (1) the Committee on Foreign Relations and
5 the Committee on Armed Services of the Senate; and
6 (2) the Committee on Foreign Affairs and the
7 Committee on Armed Services of the House of Rep8 resentatives.

# 9SEC. 4. REPORT ON EFFORTS TO CAPTURE AND DETAIN10UNITED STATES CITIZENS AS HOSTAGES.

(a) IN GENERAL.—Not later than 30 days after the
date of the enactment of this Act, the Secretary of State
shall submit to the Committee on Foreign Relations of the
Senate and the Committee on Foreign Affairs of the
House of Representatives a report on efforts by the
Maduro regime of Venezuela to detain United States citizens and lawful permanent residents.

(b) ELEMENTS.—The report required by subsection
(a) shall include, regarding the arrest, capture, detain20 ment, and imprisonment of United States citizens and
21 lawful permanent residents—

(1) the names, positions, and institutional affiliation of Venezuelan individuals, or those acting on
their behalf, who have engaged in such activities;

(2) a description of any role played by
 transnational criminal organizations, and an identi fication of such organizations; and

4 (3) where relevant, an assessment of whether
5 and how United States citizens and lawful perma6 nent residents have been lured to Venezuela.

7 (c) FORM.—The report required by subsection (a) 8 shall be submitted in unclassified form, but shall include 9 a classified annex, which shall include a list of the total 10 number of United States citizens and lawful permanent 11 residents detained or imprisoned in Venezuela as of the 12 date on which the report is submitted.

#### 13 SEC. 5. TECHNICAL ASSISTANCE.

14 The Secretary of State, in coordination with the Sec-15 retary of the Treasury, the Attorney General, the United States Trade Representative, and the Chief Executive Of-16 17 ficer of the Development Finance Corporation shall provide technical assistance to partner countries in the West-18 19 ern Hemisphere to establish frameworks or mechanisms, 20 similar to the frameworks set forth in section 721 of the 21 Defense Production Act of 1950 (50 U.S.C. 4565), for the 22 purpose of enabling such partner countries to screen, re-23 view, and address the long-term financial sustainability and national security implications of investments in stra-24 25 tegic sectors or services, including energy, telecommuni-

cations, and infrastructure, by entities controlled or di-1 rected by the governments of adversarial countries, includ-2 3 ing— 4 (1) the People's Republic of China; 5 (2) the Russian Federation; 6 (3) the Islamic Republic of Iran; 7 (4) the Democratic People's Republic of Korea; 8 and 9 (5) any other country the Secretary of State determines to be adversarial to the national security 10 11 interests of the United States.